

OREGON STATE SHERIFFS' ASSOCIATION

2020 ANNUAL REPORT



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OREGON STATE SHERIFFS' ASSOCIATION
J O I N . S E R V E . P R O T E C T .

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Oregon State Sheriffs' Association

330 Hood Street NE, Salem, OR 97301

Mailing Address: P.O. Box 7468, Salem, OR 97303

Telephone: 503-364-4204

www.oregonsheriffs.org



MESSAGE FROM THE OSSA President

The year 2020 has been a roller coaster ride! I, along with my fellow sheriffs, have had incredible highs along with some significant lows. This year has cemented the importance of the Oregon sheriffs and our varying councils working together to address a multitude of issues. I will not go as far as saying that I'm grateful for my time as the Oregon State Sheriffs' Association President, but I can say that I am proud of our mental toughness, the willingness to work together, and our ability to arrive at some sensible conclusions. 2020 has been a very adverse and challenging year for all of us. It seems like just yesterday that we were in the throes of the 2020 legislative short session. We were trying to ensure the statewide baseline funding for community correction was adequate along with supporting a statewide volunteer fee for the Search and Rescue card system. These cards greatly help our volunteer SAR groups.

It is kind of contrary to where we are now as we look at how Ballot Measure 109 and 110 (which was passed by Oregon voters) will impact our offices, general public safety, and other public service organizations. I never would have thought that in my 31 plus years in public safety I would see the day when certain amounts of heroin, methamphetamine, cocaine, and other dangerous drugs would be virtually legal to possess.

Earlier in the year, Oregon sheriffs were trying to solve issues associated with

the lack of resources for our populations suffering from mental illnesses and the devastating impacts poor mental health has on families. Our hopes were to aid in creating places and programs for those who were suffering to get the professional help and stabilization they need. We know through experience that the use of controlled substances negatively impacts a person's mental wellbeing. As a matter of fact, that use contributes to it. With the new law, now the difference is either a \$100.00 fine, or enroll yourself in a treatment program (that hasn't even been built yet)?

Oregon then braced itself for one of the most sinister criminals of my lifetime and career; one that cannot even be seen with the naked eye. It can't be tracked or traced. However, it has devastating, lasting impacts on families and is responsible for over 250,000 deaths in the United States... COVID-19, a.k.a coronavirus. Again, sheriffs and command staff came together to be a contender against this sinister adversary! Our mission: keep our communities, families, staff, and vulnerable populations safe while preventing/reducing the spread to our jails. The goal was to "flatten the curve." Trying to arrest or defeat this opponent has had some challenges, and this war will not be won overnight. I am confident of the collective strength in our nation and the strength of the men and women in battle. We will defeat our adversary! But, we will need tolerance with each other and realize varying opinions matter. Common sense needs to prevail. We must respect the constitutional rights of all and stop fighting about the number of family or friends over to enjoy a holiday meal. Individually, we should be able to simply make safe choices.

We must not forget other events that shaped the year such as the death of

George Floyd, the public outcry for police reform, and the ongoing rioting, massive property damages, and other crimes disguised as "peaceful" protests. Oregon sheriffs and the OSSA Command Councils rolled up their sleeves, working on police reform legislation. We will likely continue those discussions since they could forever reshape the roles and responsibilities of public safety professionals. In addition to the previously-stated events this year, large and unprecedented fires swept across the state, wiping out entire communities and displacing thousands of Oregonians. Again, public safety professionals and the Oregon sheriffs came together to address those issues.

Oh, and we can't forget this was a presidential election year!

So, to say the least, this will likely go down in history as a year to beat all. I am extremely proud of the work OSSA has been involved in and the resiliency that has been on display through the challenges. We have faced unbelievable difficulties locally, across the state, and nationally with resolute dedication and professionalism. I was honored to serve in 2020 as the 2020 OSSA President, and I look forward to working with OSSA in the future. ★

Sheriff Terry Rowan
President, OSSA



MESSAGE FROM THE Executive Director

This has been a year of significant challenges for OSSA and for sheriff's offices across our state. In the spring of this year, the COVID-19 pandemic took center stage with the Oregon Governor declaring a state of emergency. Sheriffs and enforcement/jail commanders were quick to respond to this unprecedented situation.

Safety plans and protocols to keep sheriff's office employees, members of the public, and adults in custody were created for all sheriff's office functions. These safety plans and various strategies were shared to all sheriff's offices through OSSA hosting weekly discipline-specific conference calls, OSSA's listservs, and OSSA's content management system called PowerDMS. This forward thinking and immediate response to the pandemic has resulted in very low infection rates of COVID-19 within employees of sheriff's offices and within all jail populations across the state.

As spring turned into summer, Oregon (specifically Portland) became ground zero for protests in the wake of the death of George Floyd, who died as a result of the actions of officers from the Minneapolis Police Department. In the days, weeks, and months following Mr. Floyd's death, protests occurred. During this time, criminal actors engaged

in acts of arson, damage to public and privately-owned buildings, and violence leading to injuries to law enforcement officers/death to civilians.

OSSA co-authored a press release condemning the actions of protesters and providing steps to end the violent protests. These steps, brought through elected leadership, condemned the violence, supported the detention and prosecution of criminal actors, and supported the law enforcement officers who have continued to work tirelessly to keep the peace throughout the protracted event.

During the summer and into early fall, OSSA remained engaged legislatively as a Joint Legislative Task Force on Transparent Policing and Use of Force Reform. This task force heard testimony on a series of police reform legislative concepts that would ultimately make their way into two special sessions that were convened. OSSA remained committed to offering input and testimony that helped craft legislation that was meaningful rather than overly prescriptive or harmful to public safety agencies.

Labor Day marked the end of the summer and beginning of unprecedented wildfires in seven counties on the western side of the state. The wildfires forced numerous evacuations and strained the resources of sheriff's offices to maintain check-points and security

of areas that had been evacuated so that firefighters could contain the fires.

In the end, these wildfires consumed over 1 million acres, destroyed numerous small cities/communities, burned thousands of homes and buildings, and claimed the lives of at least nine persons. Had it not been for the heroic acts of sheriffs and deputies across the state, the death toll would have been much higher as the force and magnitude of these fires was overwhelming.

While 2020 has been difficult in so many different ways, it has been amazing to watch sheriffs (and their offices) adapt to each adversity or unusual circumstance, continuing to deliver the highest quality of public safety services possible. Thank you for allowing me to be a part of this great organization. I consider it an honor and a privilege to serve as the OSSA Executive Director. ★

Sheriff Jason Myers (Retired)
Executive Director, OSSA



OSSA LEADERSHIP

OSSA Officers

Executive Director
Sheriff Jason Myers
(Retired)



President
Sheriff Terry Rowan
Umatilla County



Vice President
Sheriff Tim Svenson
Yamhill County



Secretary
Sheriff L. Shane Nelson
Deschutes County



Treasurer
Sheriff Joe Kast
Marion County



Executive Committee

Sheriff Gary Bettencourt, *Gilliam County*
Sheriff Matt English, *Hood River County*
Sheriff Pat Garrett, *Washington County*
Sheriff Mark Garton, *Polk County*
Sheriff Joe Kast, *Marion County*
Sheriff Curtis Landers, *Lincoln County*
Sheriff L. Shane Nelson, *Deschutes County*
Sheriff Craig Roberts, *Clackamas County*
Sheriff Terry Rowan, *Umatilla County*
Sheriff Nate Sickler, *Jackson County*
Sheriff Tim Svenson, *Yamhill County*
Sheriff Brian Wolfe, *Malheur County*



CURRENT

OREGON



Baker County
Travis Ash



Deschutes County
Shane Nelson



Josephine County
Dave Daniel



Benton County
Scott Jackson



Douglas County
John Hanlin



Klamath County
Chris Kaber



Clackamas County
Craig Roberts



Gilliam County
Gary Bettencourt



Lake County
Michael Taylor



Clatsop County
Matt Phillips



Grant County
Glenn Palmer



Lane County
Cliff Harrold



Columbia County
Brian Pixley



Harney County
Dan Jenkins



Lincoln County
Curtis Landers



Coos County
Craig Zanni



Hood River County
Matt English



Linn County
Jim Yon



Crook County
John Gautney



Jackson County
Nathan Sickler



Malheur County
Brian Wolfe



Curry County
John Ward



Jefferson County
Jim Adkins



Marion County
Joe Kast



SHERIFFS



Morrow County
Ken Matlack



Tillamook County
Jim Horton



Wasco County
Lane Magill



Multnomah County
Mike Reese



Umatilla County
Terry Rowan



Washington County
Pat Garrett



Polk County
Mark Garton



Union County
Boyd Rasmussen



Wheeler County
Mike Smith



Sherman County
Brad Lohrey



Wallowa County
Steve Rogers



Yamhill County
Tim Svenson

RETIRING SHERIFFS

OSSA would like to thank the following sheriffs who served their communities. Their dedication, commitment, and sacrifices truly made Oregon a safer place.



Clackamas County
Sheriff Craig Roberts
2005-2020



Union County
Sheriff Boyd Rasmussen
2005-2020



Wallowa County
Sheriff Steve Rogers
2012-2020



Grant County
Sheriff Glenn Palmer
2000-2020



Tillamook County
Sheriff Jim Horton
2019-2020



OSSA Councils

Civil Command Council

CHAIR: Clerk Taylor Rodriguez, *Linn County*

VICE-CHAIR: Admin Analyst Adriana Dominguez, *Clackamas County*

SECRETARY: Clerk Amanda Blyleven, *Klamath County*

CHL Subcommittee

CHAIR: CHL Unit Supervisor Paige Smith, *Washington County*

VICE-CHAIR: Special Deputy Sarah Fisher, *Washington County*

SECRETARY: Records Officer Angie Deaver, *Lane County*

Enforcement Command Council

CHAIR: Commander Gil MacGregor, *Washington County*

VICE-CHAIR: Undersheriff Zach Mobley, *Grant County*

SECRETARY: Captain Travis Gullberg, *Multnomah County*

Tactical Subcommittee

CO-CHAIR: Captain Paul Garrison, *Deschutes County*

CO-CHAIR: Lieutenant Nick Hunter, *Marion County*

VICE-CHAIR: Captain Joel Wendland, *Multnomah County*

PIO: Sergeant Jeremy Landers, *Marion County*

Jail Command Council

CHAIR: Commander Tad Larson, *Marion County*

VICE-CHAIR: Lieutenant Brian Bryson, *Klamath County*

SECRETARY: Captain Ted Langley, *Linn County*

Parole & Probation Command Council

CHAIR: Sergeant Dave Denny, *Curry County*

VICE-CHAIR: Lieutenant Ryan Downing, *Baker County*

SECRETARY: Commander Kevin Karvandi, *Marion County*

Search & Rescue Advisory Council

CHAIR: Deputy Bruce McGuire, *Lincoln County*

VICE-CHAIR: Sergeant Mark Herron, *Multnomah County*

SECRETARY: Deputy Daniel Tague, *Lake County*



OSSA STAFF



OREGON STATE SHERIFFS' ASSOCIATION
JOIN. SERVE. PROTECT.

OUR TEAM



JASON MYERS
Executive Director

Recruitment
opens
January
2021

Training Coordinator



JULIE MILLER
Executive Office Manager



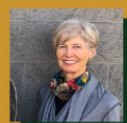
ELMER DICKENS
OSSA General Counsel



Sheyenne Brusven
*Marketing & Media
Relations Specialist*



Natalia Egoroff
Administrative Assistant



Marianne Novotny
Administrative Assistant



OUR Mission

We are dedicated to serving and improving the law enforcement community.

The Oregon State Sheriffs' Association was formed in 1916 to give Oregon sheriffs a single and effective voice to improve and elevate the entire law enforcement profession.

Through cooperation with other agencies, the OSSA helps to educate and train both law enforcement and public alike.



OREGON STATE SHERIFFS' ASSOCIATION

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OSSA IS FOCUSED ON

Four Major Goals:

1. Strong & Equal Representation

Sheriffs are elected Constitutional Officers with a variety of public safety responsibilities. OSSA will provide equal opportunities for participation among all sheriffs representing both rural and urban Oregon.

In support of Goal Number 1:

- OSSA will provide, at minimum, 2 hours of training that will count toward certification trainings. These trainings will be held across the state in Southern and Eastern Oregon.
- OSSA would like to amend By-laws and have our Executive Committee consist of President, Vice President, Secretary, and one member from each of the four regions of the state.
- OSSA will hold at least one of the executive meetings in each region during the year.

2. Training and Development

Central to the mission and purpose of OSSA is increasing the capacity of our sheriffs and their agencies. OSSA will provide training opportunities that will return measurable differences in the performance of their key law enforcement functions.

In support of Goal Number 2:

- In collaboration with Oregon Sheriffs, OSSA will identify training needs and develop programs that strive to address these issues, which will improve capacity and provide professional development opportunities.
- Following the identification of training needs, OSSA will move forward and provide training opportunities to sheriff deputies and staff that will make a measurable difference in their performance.

3. Strategic Communications

Every day, sheriffs and their agencies make a positive difference in their communities, yet these stories are often left untold. OSSA will support our sheriffs by educating the public on our successes, challenges, and the many aspects of a sheriff's office.

In support of Goal Number 3:

- OSSA will assist sheriffs in creating safe and effective messages to raise public awareness, showing how their offices have positively impacted individual lives and the safety of their communities. These efforts will help foster trust among citizens by clearly outlining a sheriff's role and responsibilities within the community.

4. Good Governance

OSSA will demonstrate good governance and provide leadership, accountability, and transparency in the State of Oregon and our respective communities.

In support of Goal Number 4:

- OSSA will demonstrate good governance and provide leadership through operations that are both transparent and accountable.
- OSSA will continue to issue monthly reports to the Executive Committee and an annual performance report to the sheriffs in December.
- Additionally, OSSA will continue efforts to become an accreditation agency for the Oregon sheriff's offices.

OSSA will track and monitor progress toward the achievement of its 2-5 year goals and will regularly report its progress as part of its annual performance report. ★



Legislative Session Update

KEVIN CAMPBELL

2020 LOBBYIST'S REPORT

and to call the Legislative Assembly back into session again prior to the end of the year.

2020 LEGISLATIVE SESSION:

It goes without saying that 2020 was a challenging and unprecedented year that began with flooding in Eastern Oregon and a contentious and abandoned legislative session followed shortly by the worldwide COVID-19 pandemic, civil unrest following the death of George Floyd in Minneapolis, wildfires that devastated large parts of Oregon, and a contentious presidential election. Law enforcement engaged in response to these crises to ensure the safety of citizens throughout Oregon, even in the face of unfortunate, unfair, and stinging criticism. The following is designed to review the legislation passed during the two special sessions that followed the failed 2020 Legislative Session. At the time of this writing, Governor Kate Brown is expected to issue a Declaration of Catastrophe under Article X-A of the Oregon Constitution

In even-numbered years, the Oregon Legislature convenes for a constitutionally limited 35-day session that was originally intended to address necessary fixes to legislation adopted during the long session in odd-numbered years (2019) and necessary budget adjustments. In response to efforts by the Governor and legislative leadership to pass a controversial greenhouse gas emission "Cap & Trade" measure during the short session, House and Senate Republicans sought to kill the bill by staging a walkout in order to deny the quorum necessary to conduct floor votes on bills. After it was clear that Republicans would not be returning to the Capitol, the Speaker and Senate President decided to end the Session abruptly, meaning all pending legislation and budget bills died as a

result. Of importance to OSSA, the failed session prevented an appropriation of funds for Community Corrections to make up for inadequate funding levels approved by the legislature during the 2019 Legislative Session.

2020 1ST LEGISLATIVE SPECIAL SESSION:

With the COVID-19 pandemic in full swing along with urgent calls for police reform following the death of George Floyd, Governor Brown called the legislature into a 1st 2020 special session on June 24th. The following is a detailed review of the six police accountability measures passed during the session that includes key provisions and section-by-section references. ★

Kevin Campbell
OSSA Lobbyist

SB 1604: Arbitration Reform – Disciplinary Matrix

Click Here: Complete Text of SB 1604 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/MeasureDocument/SB1604/Introduced>

Click Here: OACP/OSSA Testimony on SB 1604 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/CommitteeMeetingDocument/224419>

SB 1604 includes the following key provisions:

It restricts arbitration awards from ordering disciplinary action that differs from disciplinary action imposed by law enforcement agencies.

- The arbitrator makes a finding that the misconduct occurred consistent with an agency's finding of misconduct.
- The disciplinary action imposed by the agency is consistent with the provisions of a discipline guide or discipline matrix adopted by agency as result of collective bargaining and incorporated into agency's disciplinary policies.



2020 Legislative Session Update

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It adds the development of a discipline guide or discipline matrix to the definition of "Employment Relations" for purposes of collective bargaining related to sworn law enforcement officers of a law enforcement agency [Section 2(7)(g) & 3(7)(g)].

- Defines "discipline guide" as a grid that is designed to provide parameters for the level of discipline to be imposed for an act of misconduct that is categorized by the severity of the misconduct and that account for the presumptive level of discipline for the misconduct and any aggravating or mitigating factors [Section 1(9)(a)].
- Defines "discipline matrix" as a grid used to determine the level of discipline to be imposed for an act of misconduct that is categorized by the severity of the misconduct, according to the intersection where the category of misconduct and the level of disciplinary action meet [Section 1(9)(b)].

Applies to collective bargaining agreements entered into on or after the effective date of Act [Section 4].

Effective Date: The bill includes an "emergency clause" which means the provisions of the bill will take effect on the day the Governor signs the bill into law [Section 5].

HB 4201: Joint Committee on Transparent Policing and Use of Force Reform

Click Here: For Complete Text of HB 4201 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/MeasureDocument/HB4201/A-Engrossed>

Click Here: For OACP/OSSA Testimony on HB 4201 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/CommitteeMeetingDocument/224443>

HB 4201-A includes the following key provisions:

Establishes the "Joint Committee on Transparent Policing and Use of Force Reform" [Section 1(1)]

Tasks the Speaker of the House and the President of the Senate with appointing the co-chairs and members of the committee [Section 1(2&3)].

Authorizes the committee to meet, act, and conduct business during a Legislative Session or during the interim between sessions, identifies committee member per diem and expense reimbursement allowances, authority to adopt committee rules and quorum and voting requirements [Section 1(5-9)].

Requires the Legislative Policy and Research Office Director to provide support of the functions of the committee [Section 1(10)].

Specifies the committee objectives relating to transparent policing and use of force reform to include [Section 2(1-5)]:

- Examining policies that improve transparency in investigations into and complaints regarding the use of force by police officers, and increase transparency in police protocols and processes to build public trust in policing;
- Examining policies that reduce the prevalence of serious physical injury or death caused by the use of force by police officers by analyzing the use of force, the authorization of the use of force under state law and the disparate impact of the use of force on communities of color;
- Determining the most appropriate policy for independent review of the use of deadly force by police officers, including an analysis of procedures and policies used in other states;
- Examining any other policies that increase transparency in policing and reform the use of force by police officers; and



2020 Legislative Session Update

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- Making recommendations for legislation to the committees of the Legislative Assembly related to the judiciary on or before December 31st, 2020.
- Making recommendations for legislation to the committees of the Legislative Assembly related to the judiciary on or before December 31st, 2020.

Sunsets or ends the work of the committee on December 31st, 2020 [Section 3].

Effective Date: The bill includes an “emergency clause” which means the provisions of the bill will take effect

HB 4203: Police Chokehold Ban

Click Here: For Complete Text of HB 4203 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/MeasureDocument/HB4203/A-Engrossed>

Click Here: For OACP/OSSA Testimony on HB 4203 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/CommitteeMeetingDocument/224420>

HB 4203 includes the following key provisions:

Provides that it is not justified or reasonable in any circumstance for a police officer to knowingly use physical force that impedes the normal breathing or circulation of the blood of another person by applying pressure on the throat or neck of the other person unless the circumstance is one in which the peace officer may use deadly physical force as provided in ORS 161.239 [Section 2(1&2)].

Directs the Board on Public Safety Standards and Training (BPSST) to adopt rules prohibiting the training of police officers and reserve officers in the use of physical force that impedes the normal breathing or circulation of the blood of another person by applying pressure on the throat or neck of the other person, except as a defensive maneuver [Section 5].

Effective Date: The bill includes an “emergency clause” which means the provisions of the bill will take effect on the day the Governor signs the bill into law [Section 6].

HB 4205: Duty to Intervene & Report

Click Here: For Complete Text of HB 4205 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/MeasureDocument/HB4203/A-Engrossed>

Click Here: For OACP/OSSA Testimony on HB 4205 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/CommitteeMeetingDocument/224421>

HB 4205-A includes the following key provisions:

Requires a police officer or reserve officer to intervene to prevent or stop another police officer or reserve officer engaged in any act the intervening officer knows or reasonably should know is misconduct, unless the intervening officer cannot intervene safely [Section 2(2)].

Requires a police officer or reserve officer who witnesses another police officer or reserve officer engaging in misconduct to report the misconduct to a supervisor as soon as practicable, but no later than 72 hours after witnessing the misconduct [Section 2(3)].

Defines misconduct for purposes of the requirement to intervene and report as [Section 2(1)(a-e);

- Unjustified or excessive force that is objectively unreasonable under the circumstances or in violation of the use of force policy for the law enforcement unit employing the offending officer;



2020 Legislative Session Update

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- Sexual harassment or sexual misconduct;
- Discrimination against a person based on race, color, religion, sex, sexual orientation, national origin, disability or age;
- A crime; or
- A violation of the minimum standards for physical, emotional, intellectual and moral fitness for public safety personnel established under ORS 181A.410.

Specifies that failure to intervene or report in keeping with the measure is [Section 2(4)]:

- Grounds for disciplinary action against a police officer or reserve officer by the law enforcement unit employing the officer or;
- Action by the Department of Public Safety Standards and Training to suspend or revoke the officer's certification as provided in ORS 181A.630, 181A.640 and 181A.650.

Prohibits an employer from retaliating against an officer for intervening or reporting in keeping with the requirements of the measure and provides that a violation by an employer is an unlawful employment practice as provided in ORS 659A.199 [Section 2(5)].

Requires DPSST to provide an annual report on rules adopted by DPSST for implementation of the measure to an appropriate committee of the Legislative Assembly [Section 2(6)].

Effective Date: The bill includes an "emergency clause" which means the provisions of the bill will take effect on the day the Governor signs the bill into law [Section 3].

HB 4207: Officer Suspension & Revocation Database – Personnel File Requirements

Click Here: For Complete Text of HB 4207 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/MeasureDocument/HB4207/A-Engrossed>

Click Here: For OACP/OSSA Testimony on HB 4207 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/CommitteeMeetingDocument/224424>

HB 4207-A includes the following key provisions:

DPSST Suspension and Revocation Database:

Requires the Department of Public Safety Standards and Training (DPSST) to establish a statewide online database of suspensions and revocations of the certifications of police officers that is accessible by the public. The measure includes the following additional provisions [Section 3(1)]:

Requires that the information published in the suspensions and revocations database include at a minimum [Section 3(2)(a-c)]:

- The name of the officer;
- The law enforcement unit at which the officer was employed; and
- A description of the facts underlying the suspension or revocation.

Requires DPSST to publish the required information for a suspension or revocation of a certification within 10 days after [Section 3(3)(a-b)]:



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- The time for filing an appeal of the department's decision under ORS 181A.650 has passed and no appeal has been filed; or
- The decision of the department is appealed under ORS 181A.650 and the department's decision has been sustained by the Court of Appeals or the appeal has been dropped.

Requires DPSST to submit an annual report to an appropriate committee of the Legislative Assembly summarizing and analyzing the data in the database [Section 3(4)].

Provides that the provisions of HB 4207 related to the statewide public database of suspensions and certifications do not apply if compliance with the provisions of the measure would conflict or impair the execution of the terms of a collective bargaining agreement entered into before the effective date of the measure [Section 8].

Law Enforcement Hiring Requirements – Requesting, Reviewing and Providing Personnel Records:

Requires a police agency, before extending an offer of employment to an applicant for a police officer or reserve officer position, to request and review the applicant's personnel records from all law enforcement agencies in any jurisdiction at which the applicant was formerly employed [Section 4(2)].

Requires a law enforcement agency to provide the personnel records of a police officer or reserve officer who was employed by the law enforcement agency at any time to another law enforcement agency that requests the records for review [Section 4(3)].

Defines "personnel records" as the entire personnel file of a police officer or reserve officer, including but not limited to records of complaints and disciplinary action against the officer [Section 4(1)(b)].

Requires law enforcement agencies to retain the personnel records of a police officer or reserve officer employed by the agency for at least 10 years after the officer leaves employment with the agency [Section 4(4)].

Includes the following provisions related to immunity from civil liability including [Section 4(5)(a-d)]:

- Provides a law enforcement agency with immunity from civil liability for any harm arising from relying on personnel records received as the result of complying with the measure.
- Provides a law enforcement agency measure with immunity from civil liability for any harm arising from providing personnel records in compliance with the measure.
- Provides that a law enforcement agency that fails to request, provide or retain records as required by the measure is not protected from civil liability.
- Provides that a law enforcement agency is not protected from civil liability for negligent hiring.

Provides that the requirements of a law enforcement agency to request personnel files or to provide personnel files do not apply if compliance with the provisions of the measure would conflict or impair the execution of the terms of a collective bargaining agreement entered into before the effective date of the measure [Section 8].

Formalizing Mandatory Certification Requirements:

HB 4207 makes statutory the current process and grounds for denial, revocation or suspension of certification by DPSST that are currently identified in administrative rule [Section 6(2)(a-f)].

Effective Date: The bill includes an "emergency clause" which means the provisions of the bill will take effect on the day the Governor signs the bill into law [Section 9] with the exception of the provisions in section 3 of the bill requiring DPSST to develop a database of revoked or suspended certifications – That section is operative January 1, 2021 [Section 7(1&2)].



2020 Legislative Session Update

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HB 4208: Restrictions on Use of Tear Gas

Click Here: For Complete Text of HB 4208 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/MeasureDocument/HB4208/A-Engrossed>

Click Here: For OACP/OSSA Testimony on HB 4208 - <https://olis.oregonlegislature.gov/liz/2020S1/Downloads/CommitteeMeetingDocument/224425>

HB 4208-A includes the following key provisions:

Prohibits a law enforcement agency from using tear gas for the purposes of crowd control except in circumstances constituting a riot, as described in ORS 166.015 (A person commits the crime of riot if while participating with five or more other persons the person engages in tumultuous and violent conduct and thereby intentionally or recklessly creates a grave risk of causing public alarm) [Section 1(2)].

Requires a law enforcement agency to take the following steps prior to using tear gas in a circumstance constituting a riot [Section 1(3)(a-c)]:

- 1. Announce the agency's intent to use tear gas;
- 2. Allow sufficient time for individuals to evacuate the area; and
- 3. Announce for a second time, immediately before using the tear gas, the agency's intent to use tear gas.

Defines "law enforcement agency" for purposes of the measure as: the Department of State Police, the Department of Justice, a district attorney, a political subdivision of the State of Oregon, a municipal corporation of the State of Oregon and a university, that maintains a law enforcement unit as defined in ORS 181A.355 (12)(a) (A) - [Section 1(1)(a)].

Defines "tear gas" for purposes of the measure as: oleoresin capsicum or orthochlorobenzalmalononitrile, or other similar chemicals meant to accomplish the same effect, administered by any shell, cartridge or bomb capable of being discharged or exploded, when the discharge or explosion will cause or permit the release or emission of the chemicals [Section 1(1)(b)].

Effective Date: The bill includes an "emergency clause" which means the provisions of the bill will take effect on the day the Governor signs the bill into law [Section 2(1)].



2020 Legislative Session Update

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2020 2nd Legislative Special Session

Governor Brown called the Oregon Legislative Assembly into a 2nd Special Session on Monday, August 11th to address the state's predicted \$1.2 billion budget shortfall resulting from sharp COVID-related declines in income tax and lottery revenues and to address a limited number of additional policy measures. The Capitol building was closed to members of the public and legislators participated in committee hearings remotely from their offices. For committee and House and Senate Floor votes, legislators convened together wearing masks with proper social distancing. The Session was launched with an organizational session at 8:00 am where rules were adopted and two committees were formed – one to address policy bills and one to address budget. The Legislature adjourned "Sine Die" on Monday evening after a one-day 15-hour marathon session.

During the Monday marathon Special Session, the Joint Committee on The Second Special Session of 2020 passed eight measures focused on rebalancing the state's budget through a combination of targeted cuts and transfers from reserve funds to address the shortfall caused by the COVID-19 pandemic. Concurrently, the Joint Committee on Policies for the Second Special Session considered policy measures designed to address fixes to the Unemployment Insurance System, a bill to increase the fees and application process for certain geological permits/off-shore exploration, and a Police Reform bill that updated antiquated statutes related to Use of Force by law enforcement officers and adjusted limitations on the use of chokeholds.

POLICY MEASURES: Police Accountability

Governor Brown called the Oregon Legislative Assembly into a 2nd Special Session on Monday, August 11th. Despite threats that as many as ten police accountability measures could be introduced during the 2nd Special Session, only HB 4301 was considered. After negotiations the week prior and over the weekend, OACP, OSSA & OSP were able to remove damaging language and support the bill. The bill closely reflects current Supreme Court and 9th Circuit Court case law around use of force and clarifies restrictions on use of lateral vascular neck restraints/carotid artery holds. Here are the details:

HB 4301: Police Reform: Use of Force Modernization & lateral vascular neck restraint/carotid artery hold Provisions

Click Here: For Complete Text of HB 4301 - <https://olis.oregonlegislature.gov/liz/2020S2/Downloads/MeasureDocument/HB4301/Introduced>

HB 4301 includes the following key provisions:

Confirms in statute that use of force that impedes the normal breathing or circulation of blood of another person by applying pressure on the throat or neck is not recognized as an appropriate law enforcement tool. Importantly, the measure recognizes exceptions when physical force is justified under ORS 161.209 and 161.215 including situations where the life of the officer or a third person is threatened.

Aligns Oregon Revised Statute with two landmark Supreme Court cases in *Tennessee v. Garner* (1985) and *Graham v. Conner* (1989) and the United States 9th Circuit Court of Appeals Enhanced Standards. The Oregon Law hasn't been updated since the 1970's and HB 4301 modernizes state law to reflect federal case law and the 9th Circuit Court of Appeals findings. The measure includes a number of key provisions including:

- Requires a peace officer to consider alternatives and providing a warning prior to using force when there is a reasonable opportunity to do so including:



2020 Legislative Session Update

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- ◆ verbal de-escalation, waiting, using other available resources and techniques if reasonable, safe and feasible, or using a lesser degree of force; and
- ◆ a verbal warning to the person that deadly physical force may be used and provide the person with a reasonable opportunity to comply.
- Authorizes a peace officer to use physical force upon another person only to the degree that the peace officer reasonably believes is necessary to:
 - ◆ Address an imminent threat of physical injury to the peace officer or to a third person; or
 - ◆ Make a lawful arrest when the peace officer has probable cause to believe the person has committed a crime; or
 - ◆ Defend the peace officer or a third person from the imminent threat of physical injury; or
 - ◆ Prevent the escape from custody of the person when the peace officer has probable cause to believe the person has committed a crime.
- **View the OACP, OSSA, and OSP Letter of Support Here:** <https://olis.oregonlegislature.gov/liz/2020S2/Downloads/CommitteeMeetingDocument/225619>
- **View the DOJ Letter of Support Here:** <https://olis.oregonlegislature.gov/liz/2020S2/Downloads/CommitteeMeetingDocument/225600>

BUDGET MEASURES: Public Safety Budgets

SB 5723: Revenue Reduction/E-Board General Fund Allocation Bill

Click Here: For Complete Text of SB 5723 - <https://olis.oregonlegislature.gov/liz/2020S2/Downloads/MeasureDocument/SB5723/Introduced>

SB 5723 includes the following key provisions:

This bill serves as the omnibus reduction bill and also contains several General Fund appropriations that are within resources available as projected in the June 2020 economic and revenue forecast by the Department of Administrative Services Office of Economic Analysis. View Reduction Detail List here and Budget Report here. As part of the 2019-21 biennium statewide rebalance plan, SB 5723 also adjusts the Emergency Fund and other special purpose appropriations made to the Emergency Board during the 2019 session.

- Department of Public Safety Standards and Training: SB 5723 reduces the DPSST budget for the remainder of the 2020-2021 biennium by eliminating three police basic training classes. Without a restoration of these classes, the final basic training class will be the one that started this month and no basic training classes will be available until July of next year (next biennium). DPSST will seek a restoration of these classes through the Joint Emergency Board, a committee that appropriates funds when the legislature is not in session.
- Oregon State Police: General Fund reductions of \$6.9M were approved. The Committee approved a one-time reduction of \$790,090 for five trooper positions that respond to Firearm Instant Background Check denials and General Fund support of \$99,038 for one Gaming Enforcement trooper position. The reductions also included cancellation of vehicle purchases, deferred purchase of forensic equipment and ammunition purchases.
- Department of Corrections: There are no closures of prisons in the final adopted bill. However, staff did note during the hearing that the Governor could move forward with the early closure discussion via



2020 Legislative Session Update

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executive action. The bill does include a budget note for DOC: "Oregon's declining prison population requires an assessment of the state's prison footprint. The Department of Corrections (DOC) is directed to assess the state's prison system and report its findings to the Legislature. This assessment is to include physical plant conditions, including major repairs planned, the volume and estimated cost of deferred maintenance, and operating costs for utilities; operating conditions, including staff recruitment and retention considerations, the availability of health care services for adults in custody, and transportation and logistics costs; programming provided at each facility; and any other factors the agency deems relevant to prison capacity, costs, and efficient operations. Based on this assessment, on relevant prison population factors, and incorporating best practices for corrections outcomes, the agency shall include in its report recommendations to the Legislature for re-shaping Oregon's prison footprint. The report shall include recommendations for prison closures, including the order in which institutions should close and the timeframes and resources necessary for closure. DOC shall report to the Legislature with its assessment and recommendations no later than January 1st, 2021."

- **Public Defense Services:** The Committee approved a one-time increase of \$200,000 General Fund for training public defense attorneys participating in the Parent Child Representation (PCRP) program now operational in Clatsop, Deschutes, Douglas, Malheur, and Multnomah counties. A shift of \$4.5 million General Fund to \$4.5 million Other Funds was approved, to reflect the availability of federal reimbursements for state costs in foster care dependency cases. This amount rolls up to a reduction of \$9.0 million General Fund in 2021-23.
- **Oregon Youth Authority:** General Fund reductions of \$11.5M were approved including \$11 million in reduced community treatment beds and \$1.3 million in reduced funding for the East Multnomah County Gang Services.



2020

Events

With Oregon Governor Kate Brown's declaration of a state of an emergency in response to the COVID-19 pandemic in March 2020, along with the subsequent stay-at-home order and social distancing restrictions, OSSA was forced to cancel almost all 2020 planned trainings and conferences.

You will notice a dramatic difference in the amount of training that was offered by OSSA in 2019 versus 2020. OSSA was able to move forms of trainings/meetings to an online platform as well as utilizing **PowerDMS** for training content sharing and direct email training bulletins for other important training information.

EVENT NAME	DATE	NUMBER OF REGISTRANTS	TOTAL NUMBER OF TRAINING HOURS
Sheriff's Institute	02/18 - 02/20/20	23	27
OJS Inspection Guide to PowerDMS	05/20/20		
Cell Extraction and Inmate Disturbance Training	10/13-10/14/20	18	20
Board of Directors Winter Conference	12/7-12/10/20	TBD	

EVENTS CANCELED DUE TO COVID-19	DATE
Livestock & Rural Crimes Training	03/17-03/18/20
OJS Inspection Guide to PowerDMS	04/01/20
Enforcement Command Council Spring Conference	04/14-04/16/20
Civil Command Council Spring Conference	04/14-04/17/20
Search Management*	04/15-04/19/20
Jail Command Council Spring Conference	04/28-04/29/20
Board of Directors Spring Conference	05/17-05/19/20
Court Security Officer Training*	06/02-06/05/20
Deputy Sheriff Academy	06/07-06/11/20
OJS Inspection Guide to PowerDMS	06/09/20
Basic Tactical Operations	09/20-09/25/20
Annual Conference	12/6-12/10/20



2020 Sponsorships

NAME	AMOUNT
Northwest Leadership Seminar	2,500.00
Mountain View High School Trap Club	500.00
Responder Life	2,500.00
Oregon Executive Development Institute	1,000.00
Hooked on Heroes	2,500.00
Northwest Dream Hunts	2,500.00
	<u>11,500.00</u>



2020

Media & Marketing

HIGHLIGHTS



Lane County Deputy Elijah Dunnivant - Volunteer Cosplayer



Polk County Sheriff Mark Garton - Volunteer Soccer Coach



Linn County Deputy Rachel Poore assisted in the #2020EyeExam video by having a comprehensive eye exam

Despite COVID-19 restrictions, OSSA was able to create three marketing campaign videos in 2020.

1. OSSA Marketing Campaign #1 — This video kicked off the new “Join.Serve.Protect.” slogan by highlighting a Lane County deputy who volunteers for his community through cosplaying as Superman.

- Article and photos shown in 2020 spring magazine
- Video available on YouTube by clicking [HERE](#):

<https://www.youtube.com/watch?v=Zr97ViiANZA&t=11s>

2. OSSA Marketing Campaign #2— Filming for the next campaign video was delayed due to quarantine, but OSSA’s marketing team was able to capture Polk County Sheriff Mark Garton’s role in his community as a volunteer soccer coach.

- Article and photos to be shown in 2021 spring magazine
- Video available on YouTube by clicking [HERE](#):

<https://www.youtube.com/watch?v=L1dams5LNZA&t=3s>

3. #2020EyeExam Campaign Video — When OOPA asked to partner with OSSA, a public service announcement video was created to encourage sheriff’s offices and the general public to get a comprehensive eye exam.

- Article and photos shown in 2020 fall magazine
- Landing page created for campaign
- Video available on YouTube by clicking [HERE](#):

<https://www.youtube.com/watch?v=1E75mk0SgT8>



Civil Command Council

ADRIANNA DOMINGUEZ

COUNCIL VICE-CHAIR/MANAGEMENT ANALYST II

judgment was issued or given prior to the emergency period starting.

CIVIL/GENERAL:

Due to COVID-19 pandemic, federal and state mandates were issued to prevent real property foreclosure sales during the state of emergency. The expiration deadlines for these restrictions have been extended through January 2021, and they may be extended further.

On August 19th, 2020, Chief Justice Walters issued Order No. 20-031 which directs the courts to provide a method for those seeking a protection order to be able to do so online. This order went into effect statewide on September 1st, 2020. Though this is a great resource for those seeking a protection order, sheriff's offices are losing the one-on-one conversation with petitioners and instructions to the sheriff. This includes officer safety/risk analysis that most offices obtain after the protection order hearing. Serving these orders is dangerous as it is, and now it is even more so because in some cases the respondent is ordered to surrender their firearms.

The solution the Civil Command Council and civil managers have agreed on is having a state-wide "Instructions to Sheriff" form that OJD can make as a required part of the protection order guide and file process. This form has already been submitted to the State Trial Court Administrator and their UTCR Staff Attorney for review. These types of changes take time; we anticipate to have an update mid-2021.

Evictions have had a similar halt.

Landlords are prohibited from evicting tenants based on non-payment of rent or "no cause." There are legal ramifications against the landlord if they evict a tenant under these reasons.

Even though the Civil Command Council did not have a spring or fall conference this year, the civil managers and staff were active on the Civil Listserv to pose difficult questions or scenarios, especially with the firearms prohibition, evictions, and foreclosure sales. Many members have been responsive and provided excellent feedback.

The civil managers elected to have the chairs remain in their current positions, and the Civil Command Council will address elections in fall 2021. OSSA Civil Manual:

OSSA CIVIL MANUAL:

The Civil Rewrite Committee was scheduled to meet in November 2020 to make several updates and revisions to the Civil Manual. However, due to COVID-19 restrictions, Civil Manual Rewrite Project is on a temporary pause until members can meet in person to effectively perform the rewrite. Expected changes to the Civil Manual were in regards to legislative changes in 2019 and 2020 as well as new forms/templates.

CIVIL "STANDARDS:"

The Civil Standards Committee was scheduled to meet in November 2020 to prepare a draft for OSSA and OSSA's Command Council to review. However, due to COVID-19 restrictions, the Civil

What a tumultuous year 2020 has been. We wish we could meet and present this update to you in person; however, with COVID-19 still being a concern, we are unable to do so. The Civil Command Council Chair, Civil Clerk Taylor Rodriguez with Linn County Sheriff's Office, has stepped down from Chair as she has accepted a new position and is no longer with Civil. I am happily stepping in and assuming the duties of Chair. We sincerely appreciate your continued support of the Civil Command Council, and we are hopeful that 2021 will be a better year. The following are updates from our Civil Command Council committees and sub-groups.

LEGISLATIVE:

HB 2013 passed and took effect January 1st, 2020. This bill places a firearms prohibition on respondents that have an active protection order against them. This bill also put responsibility on the respondent to follow certain measures to demonstrate compliance with this bill. HB 4213 passed June 26th, 2020, which extended the eviction moratorium Governor Kate Brown issued due to the COVID-19 pandemic.

This bill was originally issued until September 30th, 2020. It provided tenants until March 31st, 2021, to pay back their outstanding nonpayment balances. HB 4204 also passed June 26th, 2020. This bill is specific to prevent foreclosure actions unless the writ or



Civil Command Council Report

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Standards Committee is on a temporary pause until members can meet in person to effectively draft the standards as well as measures for auditing compliance.

CHL:

With the overwhelming amount of customers applying for their CHL due to the pandemic, election season, etcetera, many counties are still scheduling new CHL applicants multiple months out. CHL Council found it beneficial to the group to cancel the digital get together, which would have been in lieu of the OSSA 2020 Annual Conference. CHL employees are taking advantage of the CHL Listserv email to get help from fellow CHL employees throughout the state as well as advice from counsel regarding difficult applicants. If allowed, CHL will be having a CHL Fall Conference in October 2021. At this time, the CHL Council does not have any paid-speakers on their list for instructors.

The officers for 2021 are as follows:

- Incoming Chair: Special Deputy Sarah Fisher, Washington County Sheriff's Office
- Vice-Chair: Records Officer (in CHL/Mail Reception Unit) Angie Deaver, Lane County Sheriff's Office
- Secretary nominations are currently being accepted, and the position will soon be filled.

OLERA (OREGON LAW ENFORCEMENT RECORDS ASSOCIATION):

OLERA continues to see high utilization of its listserv to disseminate information and statutory changes and to collaborate on unusual records issues. During COVID-19, this has been a great resource to connect colleagues statewide who are unable to get together in-person. OLERA provided input into SB 774 regarding juvenile expunction reform in the 2020

legislative session. The 2021 training conference will likely be postponed into 2022. OLERA continues to monitor public transparency and police reform bills to ensure compliance. The OLERA board continued its officers into 2021 due to the interruption in normal operations from COVID-19.

As difficult as 2020 has been, we appreciate the endurance that each and every one of our civil managers, civil support staff, civil deputies, and subgroup members have demonstrated. We look forward to 2021 - stronger and prepared to continue to be successful. Again, appreciate all sheriffs for their ongoing support and confidence in our Civil Command Council. We look forward to working with you all in the incoming year. ★

Adrianna Dominguez

Clackamas County Sheriff's Office



Enforcement Command Council

GIL MACGREGOR

COUNCIL CHAIR / CAPTAIN

Livestock Training, all Basic/Advanced Tactical Operators School, Advanced Tactical Patrol Operators' Course, and one Cell Extraction Course. The fall and winter ECC meetings also had to be cancelled or changed to a virtual-only meeting.

Following the Malheur National Wildlife Refuge takeover in 2016, the ECC was given the mission of creating for OSSA a searchable resource guide of regional and statewide "Incident Management Teams" (IMT) and "Public Information Officers" (PIO) assets for use by the 36 Oregon sheriffs. It is desired that all rosters are maintained, and thus searchable, within PowerDMS.

The need for identifying additional resources for use across the state has precipitated the need to create an additional, searchable, asset roster that will provide an available equipment and munitions inventory currently geared towards crowd control issues. It is desired that this roster will be expanded to include additional resources regarding SWAT and Crisis Negotiations assets.

Work on all rosters continues, and they are attached to this document for reference.

During 2020, the ECC executive board experienced a leadership change when the ECC secretary stepped out of the position. Per the ECC bylaws, Multnomah County Captain Travis Gullberg was appointed to complete the remaining 2020 year as ECC's secretary.

In October of this year, the ECC was asked by OSSA Executive Director Jason Myers to assist the Oregon Department of Human Services with permanent rulemaking for Child Abuse Investigations of Third-Party Professionals. Lieutenant Tim

Tannenbaum, from Washington County Sheriff's Office, volunteered to sit on the rulemaking committee to provide investigative and law enforcement expertise.

The Oregon Department of Motor Vehicles reached out to the ECC requesting input on their plan to facilitate the removal and dismantlement of vehicles that have been reduced to "burned hulks" as a result of the recent wildfires. The vehicles had remained unclaimed and needed to be removed to facilitate clean-up and rebuilding efforts in areas affected by wildfires. The proposal was to have local law enforcement complete a DMV form that would allow the vehicle to be towed from the location to a wrecking yard for dismantling. DMV believed that the law enforcement waiver would allow tow companies to legally tow, dismantle, and scrap the remains of the vehicle.

PUBLIC INFORMATION OFFICER SUBCOMMITTEE YEAR-END REPORT:

During 2020, PIOs from sheriff's offices around the state were faced with messaging challenges related to COVID-19 closures and restrictions, police protests, and large-scale wildfires impacting many communities. In part due to these issues, there was not a great deal of traction made to fully organize a sub-committee specific to PIOs from OSSA partner agencies. Instead of seeing a new sub-committee structure emerge, we saw PIOs from sheriff's offices and police departments around the state leverage an existing network of Oregon police and fire PIOs which was led by Beth Anne Steele from the FBI. This alternate group has been in existence for several years, usually hosting training conferences twice a year.

Members of OSSA's Enforcement Command Council (hereon referred to as ECC) faced significant challenges during 2020, and some of those challenges occurred at the same time. These events, COVID-19, incidents of civil unrest within the state, and a series of statewide wildfires all required the coordinated efforts of the various OSSA committees and groups to work together.

Each one of these events affected sheriff's offices in all regions of Oregon. These events required similar, but separate, responses, depending on the severity of the area affected.

As part of the response to COVID-19, the ECC was tasked with, and accomplished, the delivery of bleach and other personal protective equipment (PPE) to affected child care and assisted living facilities to keep our most vulnerable community members healthy.

The 2020 ECC training calendar included a multi-day "Street Survival II" training seminar in conjunction with the ECC spring training conference. This training course had been scheduled to be held at the WildHorse Casino in Pendleton but was cancelled due to COVID-19 restrictions.

These same restrictions required cancellation of the OSSA Command College, Deputy Sheriff's Academy,



Enforcement Command Council Report

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As the pandemic took hold here in Oregon, requiring many adjustments to daily operations, law enforcement PIOs from the Oregon police and fire group participated in regular conference calls over the first few months to discuss messaging needs and strategies. This same network continued to get great insight from PIOs working in Portland and the surrounding area as police protests started to occur.

In September, Oregon experienced the peak of one of the most severe wildfire seasons in our state's history, impacting numerous communities and sheriff's offices around the state. To meet information needs during these incidents, PIOs relied upon strong collaboration with PIOs from Fire Incident Management Teams and other local agencies to meet messaging needs unique to each community.

The original plan for spring of 2020 was to meet with PIOs from OSSA agencies during the Oregon Police and Fire PIO Conference to discuss goals, training needs, and organization of the PIO sub-committee. Due to COVID-19 restrictions, the conference was canceled. Moving ahead into 2021, the intent would be to facilitate this same type of meeting once conferences resume.

Submitted by Sergeant Jeremy Landers
ECC PIO Lead

TACTICAL COMMAND COMMITTEE REPORT YEAR-END REPORT:

This has been a very difficult year for the Tactical Command Committee (hereon referred to as TCC) and our primary objective of facilitating training. We could never have predicted that we would need to postpone training for a pandemic only

to have to postpone a second time for unprecedented wildfires. Due to all the conflicts and restrictions, the TCC had to cancel the Basic Tactical Operations School for 2020.

On a more positive note, we were able to successfully host and complete Cell Extraction and Inmate Disturbance Training on October 13th-14th. Several people contributed to the success of this training while having to work around multiple barriers. Based on the student and agency interest in this training (there was a waiting list), we contemplated hosting an additional training in December. Logistically, this is not going to be possible. We will continue to evaluate the need on the corrections side for this type of training or the introduction of Cell Extraction and Inmate Disturbance Training II as a more advanced course.

With the cancellation of Basic Tactical Operations School in 2020, we have already secured the dates of April 11th-16th for the 2021 class. We will be evaluating a potential second course to be held during the year based on the agency need. The training announcement for this course will be released in early January.

Based on previous discussions and events from 2020, courses being evaluated for potential scheduling in 2021 include (but are not limited to): Basic Tactical Operations School, Advanced Tactical Operations School, Basic SNIPER Operations School, Advanced Patrol Operations School, Tactical Patrol Supervisor School, and Mobile Field Response Training.

On the corrections side we will be considering Cell Extraction and Inmate Disturbance Training I and II, Mobile Field

Response Training, and the potential of a CERT Team Conference and Training.

On the administrative side of the TCC, we added a second vice-chair for 2020. Captain Joel Wendland from Multnomah County and Lieutenant Mike Sundberg from Deschutes County currently hold these seats. The TCC will continue to evaluate succession planning into 2021. Based on the workload, we do not believe a clean transition from vice-chair(s) to co-chair(s) is possible, and we believe a staggered approach will be more efficient. Due to other challenges presented in 2020, we were not able to put the needed time into this plan, and we will continue to explore succession ideas into 2021.

Like other OSSA subgroups, the TCC has started the process of exploring information sharing via PowerDMS. It is the intent of the TCC to continue this process over the next few months creating a shared folder with all applicable TCC documents. The creation of this folder would greatly assist with the succession planning conversations as all applicable information will have a repository and can be passed on.

**Submitted by Captain Paul Garrison and
Lieutenant Nick Hunter**

ECC TCC Co-Leads

INCIDENT MANAGEMENT TEAM YEAR-END REPORT:

The Incident Management Team Roster is nearing completion as part of phase I of this project. The IMT participants are broken out by region, utilizing the same regional assignments as that of the PIO group. There are still staffing gaps to fill, and updating the roster requires regular/routine maintenance. Once all participants are identified, the Incident



Enforcement Command Council Report

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Management Team (hereon referred to as IMT) oversight will be rotated amongst the four regions, being similar to the PIO group.

Phase II of the IMT project, which has already begun, is driven towards resource identification, with region location and quantity acknowledged. This "type" of resource project will supply the 36 Oregon sheriffs with the location/availability of specialized equipment and resources that might be available to them upon request.

2021 ECC BOARD:

- Incoming Chair: Undersheriff Zach Mobley, Grant County Sheriff's Office
- Vice-Chair: Captain Travis Gullberg, Multnomah County Sheriff's Office
- Secretary: TBD

2021 TRAINING PLAN:

ECC 2021 Training Plan

- Spring conference and training: Street Survival II
- Deputy Sheriff Academy
- Fall Conference (at Command College)
- Winter Conference (OSSA winter meeting)

PIO 2021 Training Plan

- Oregon Police and Fire PIO Conference

TCC 2021 Training Plan

- Night Vision Operators Course: February 25th-26th, 2021
- Basic Tactical Operations School: April 11th-16th, 2021
- Advanced Tactical Operations School: September 12th-17th, 2021
- Basic SNIPER Operations School: TBD (40-hour class)

- Advanced Patrol Operations School: May 16th-19th, 2021

- Tactical Patrol Supervisor School: TBD (16-hour class)

- Mobile Field Response Training/CERT: TBD (24-30-hour class)

- Cell Extraction and Inmate Disturbance Training I and II: TBD

CLOSING:

2020 proved to be a very tasking year and required the skills, patience, and dedication to the mission that is the hallmark of all sheriff's offices across the state of Oregon. The men and women represented by the ECC never faltered in their mission to do the very best they could to provide a safe place to work and live in Oregon. ★

Gil MacGregor

Washington County Sheriff's Office



Parole & Probation Command Council

DAVE DENNEY

COUNCIL CHAIR/LIEUTENANT

The follow is the official Parole and Probation Command Council report for the year.

- Four council members attended APPA Virtual Training Institute August 24th-28th, 2020 (online).
- The American Probation and Parole Association (virtual training) took place on August 24th-28th, 2020. This week long virtual training allowed attendees to view workshops and special sessions as well as listen to key speakers.
- The Council voted and nominated one Parole and Probation Deputy of the Year for OSSA. No other nominations for the other categories were received by the Parole and Probation Council.
- Moving forward with succession plans for the coming year, Council positions will be changing on January 1st, 2020.
- Director Fritz Buchanan is the new Command Council Secretary for 2021. Commander Kevin Karvandi stepped up to Vice-President, and Lieutenant Ryan Downing moved to President.

STATE OF THE BUDGET: MONITORING STATE FUNDING

- October forecast: 1000< Probation & 200 < LCPPS / current baseline budget from DOC = \$268m 2021/2023
- The passing of BM 110 (PCS) 24m- discussion has begun on how this will affect Community Corrections caseloads and budgets.
- The possible legislative concept for funding misdemeanor DV

- JRI updates: Ian Davidson from the CJC announced in October the underspending of JRI grant dollars of approximately \$300,000. The underspending initiated an additional grant opportunity for all counties to apply for these funds.

IMPACTS OF COVID 19:

- In Various operational changes - 1. Office closures and work from home options 2. Contact standards temporarily reduced 3. Intake and high risk office appointments completed through a glass barrier.
- Increased transition planning and case coordination efforts with HHS, OHA, and DOC for AICs releasing from endemic facilities.
- DOC contracted with transport companies to assist counties with AIC's who had no private transportation options.
- Many counties applied for Coronavirus Emergency Supplemental Funding and were awarded (CESF) through different funding streams in response to and prevention of COVID-19 (i.e., Criminal Justice Commission (CJC), State Department of Corrections (DOC), and Bureau of Justice Assistance (BJA) – funding provided supports in the area of housing, technological/equipment support, PPE, OT, etc.
- Proposing a virtual Parole and Probation Command Council meeting for June 2021 ★

Dave Denny
Curry County Sheriff's Office



Jail Command Council

TAD LARSON

COUNCIL CHAIR / COMMANDER

The COVID-19 pandemic transformed how jails and prisons all over our county operated.

- In Oregon, we immediately agreed on screening for COVID-19 before placing adults in custody on the HUB.
- Weekly phone conferences hosted by OSSA kept everyone informed during the rapid changes.
- DOC labeled some of their facilities endemic when they had outbreaks of COVID-19 positive cases, making transports a little more challenging.
- OSH and DOC admissions have been altered a couple of times throughout the year, but they granted exceptions for difficult cases.
- The training environment has changed completely. We were able to get several training topics on PowerDMS and were grateful to have a training coordinator at OSSA. We are looking forward to experiencing in-person conferences and training in the future.
- On-site jail inspections had to be modified. Now, smaller teams are conducting the on-site portion.

Ramos Appellate judgments have resulted in adults in custody at DOC returning to counties across the state for re-trial.

JAIL INSPECTIONS

- In 2021, all jails will be switching from OATS to PowerDMS. Captain Lee Eby facilitated the training online, and it can be used for anyone that may need the training again. Thank you, Lee!
- Sample policies were completed to meet Oregon Jail Standards and will be available in PowerDMS for jails to use. Thanks to Diana Rabago (retired Benton County jail commander). ★

Tad Larson

Marion County Sheriff's Office



Search & Rescue Advisory Council (SARAC)

BRUCE MCGUIRE

COUNCIL CHAIR/SENIOR DEPUTY

Since the COVID-19 pandemic began, things in the Search and Rescue Advisory Council have been rather slow - almost to the point in which there are only a few topics that need to be addressed. We are still working to keep things going and updated as much as possible. One of the things completed, awaiting final approval from the sheriffs, are the K-9 standards. I tasked a group of people to get together in December of 2019 to look over these guidelines and have them updated. This process went very well, and I am very happy to announce that they are completed. They are based on the feedback I got from the committee and from a few people outside of that committee who reviewed this; the document is ready to be published!

Since the K-9 standards have now been updated to a point where they can be adopted, I am putting together a committee to do the same for the dive standards. I have several people from different counties who have dive teams that are interested in being on this committee. Again, this is not a complete rewrite of the standards that are there, but rather this is a review and "freshen up" of the language.

We do this to make sure that we are using the best practices or to replace those practices with something that is more accurate to the standard today. I am confident that this committee will have the same success as the K-9 committee and will be able to put together a

document that will be to the liking of the sheriffs and be adopted.

I would also like to express my thanks for a job well done to all the sheriff's office Search and Rescue (SAR) teams that helped out across the state during the fires. I have heard nothing but praise from people throughout the state as well as community members via news/media that were thankful to all the agencies involved in evacuations. This is dedication and hard work, which kept the loss of life in some of the areas to a minimum.

Searches have picked up lately for a lot of areas as people are tired of being cooped up indoors. Hunting season this year has led to several hunters being lost or hurt; teams are doing a great job in helping those in need.

I want to remind every county that we have a set of standards that the SARAC committee and sheriffs have agreed to for operational purposes during searches. These things include our Ground Search Management Training for coordinators, core competency for search volunteers, ICS packets for documentation for search operations, and SAR Academy trainings.

These joint efforts and trainings were a result of searches that did not go well, and we had to look at doing things better. Mutual aid between counties (and SAR regions set up statewide) have made our state work together like no other. When one county needs assistance and has requested help from another county, the transition between the command

and searchers occurs fairly seamlessly. I encourage you to please keep these standards in place and not change them since it will make the state work better together if we work off the same process. If there is a better way of doing our jobs, please let us know so we can go over it as a group. I bring this up as a request to everyone as we want to work smarter not harder during a search.

The SARAC committee has gone through another election cycle. Our terms of office for our committee are two years at a time. I have been nominated and elected to remain as the chair of this committee for another two years. Shawn Richards was voted in as vice chair, and Mike Biondi will be the secretary for this group. I would like to thank Mark Herron from Multnomah County Sheriff's Office, who is the outgoing vice-chair, for all of his hard work on this committee, and we wish him well in his retirement.

Also, the group is looking forward to future in-person meetings. There are agencies and other groups that I would like to bring in to train us, ensuring that we are getting up-to-date information on best SAR practices and equipment to do our job.

As always, if you have questions for the group, please call me or Sheriff English, and we will do what we can to assist. ✨

Bruce McGuire
SARAC Chair



SAR Missions

BY COUNTY

COUNTY	2016	2017	2018	2019	AVERAGE
BAKER	12	6	4	19	10.3
BENTON	25	23	19	19	21.5
CLACKAMAS	94	86	57	134	92.8
CLATSOP	20	24	23	33	25.0
COLUMBIA	13	7	5	5	7.5
COOS	22	15	15	13	16.3
CROOK	17	5	10	6	9.5
CURRY	28	32	24	47	32.8
DESCHUTES	132	117	134	118	125.3
DOUGLAS	54	101	96	107	89.5
GILLIAM	0	5	0	0	1.3
GRANT	16	11	26	65	29.5
HARNEY	8	6	4	10	7.0
HOOD RIVER	54	46	51	66	54.3
JACKSON	114	171	160	170	153.8
JEFFERSON	18	21	10	9	14.5
JOSEPHINE	6	13	6	40	16.3
KLAMATH	27	23	7	23	20.0
LAKE	11	8	9	7	8.8
LANE	172	183	108	135	149.5
LINCOLN	6	10	18	22	14.0
LINN	17	22	17	23	19.8
MALHEUR	11	15	8	15	12.3
MARION	30	22	25	19	24.0
MORROW	2	6	8	8	6.0
MULTNOMAH	43	67	23	42	43.8
POLK	3	8	5	7	5.8
SHERMAN	2	0	0	0	0.5
TILLAMOOK	84	40	36	30	47.5
UMATILLA	27	14	18	19	19.5
UNION	36	31	28	28	30.8
WALLOWA	12	2	11	19	11.0
WASCO	18	10	5	12	11.3
WASHINGTON	28	24	8	23	20.8
WHEELER	5	3	1	5	3.5
YAMHILL	6	10	5	7	7.0
TOTAL	1,173	1,187	984	1,307	1,162.8



OREGON

Search & Rescue Statistics

Annual Data

200-2009 **9,520** SAR Missions (all)
 2010-2019 **10,885** SAR Missions (all)

- Annual average went from **952** to **1,089** missions
- An increase of **14.1%** from the previous 10 years

Geographical Data

The 2016-2019 SAR table on the following page illustrates a trend for the last 10 years of SAR missions in the 36 counties of Oregon. The top 10 counties have a high recreational use due to their proximity to either man-made or natural geographic features — i.e., ski resorts, hiking, camping, wilderness areas, ocean coastline, mountainous terrain, hunting, fishing, lakes, and waterways (Columbia Gorge). Diversity of SAR missions touch almost every county, dependent on seasonal activity.

- Oregon has a land region of **98,381** square miles and **362** miles of coastline
- **98.8%** of the individuals who either need to be found or rescued are NOT from that county or are from out of state!
- **SEARCHES** involve people overdue or known to be in distress in an unknown location
- **RESCUES** result from people who need assistance in a known location

County Sheriff's Office SAR Expenses

Over a 10 year period, an estimated cost analysis of paid SAR personnel and volunteers is as follows:

- Average length of a Search: **8:31.21** hours
- Average length of a Rescue: **3:12.19** hours

Paid personnel (law enforcement) annual average:

- **16,122** hours
- Average hourly wage = **\$26.00**
- Estimated yearly cost to county sheriffs = **\$419,175.00**

Volunteers (which make up 99% of all county SAR teams) annual average:

- **101,013** hours
- **Average annual cost per National 2019 FEMA Volunteer Hour = \$25.43**
- Volunteer value = **\$2,568,760.05**

SAR Mission Data:

- Total SAR missions as of October 2019: **908**
- Annual average: **1,020.5**
- 5-year total: **5,615**
- 10-year total: **10,885**
- 20-year totals: **20,405**
 - SAR missions ended with the subjects being found alive: **98.4%**
 - Reported missing/lost persons who died in Oregon (SAR-related): **90**
 - Reported missing/lost persons in Oregon (SAR-related) who were never found: **78**



Sheriff Sales

OF REAL & PERSONAL PROPERTY

COUNTY	2020 *	2019	2018	2017	2016
BAKER	3	5	8	13	16
BENTON	0	13	16	17	26
CLACKAMAS	13	123	195	700	147
CLATSOP	3	10	23	34	51
COLUMBIA	3	17	76	76	37
COOS	4	51	132	93	30
CROOK	3	11	9	20	32
CURRY	2	8	8	14	28
DESCHUTES	12	64	63	88	169
DOUGLAS	7	56	91	142	139
GILLIAM	0	1	2	2	2
GRANT	2	1	4	2	6
HARNEY	1	1	13	5	12
HOOD RIVER	0	1	1	5	9
JACKSON	9	66	205	155	432
JEFFERSON	0	8	8	27	31
JOSEPHINE	8	28	47	84	125
KLAMATH	7	38	58	193	72
LAKE	1	5	5	7	3
LANE	14	108	166	246	364
LINCOLN	6	19	52	59	93
LINN	6	35	60	67	171
MALHEUR	2	8	15	22	30
MARION	10	60	159	228	381
MORROW	1	2	3	8	15
MULTNOMAH	39	139	198	350	603
POLK	4	18	39	163	32
SHERMAN	0	1	0	1	1
TILLAMOOK	3	18	18	31	29
UMATILLA	0	13	51	32	62
UNION	3	2	10	9	23
WALLOWA	0	2	7	4	8
WASCO	1	5	7	24	32
WASHINGTON	18	86	129	170	286
WHEELER	0	2	0	0	3
YAMHILL	3	29	34	80	107
TOTAL SALES	188	1054	1912	3171	3607

SALES COUNTS BY COUNTY 2016-2020

Learn more at:
OregonSheriffsSales.org

* as of 09/28/20

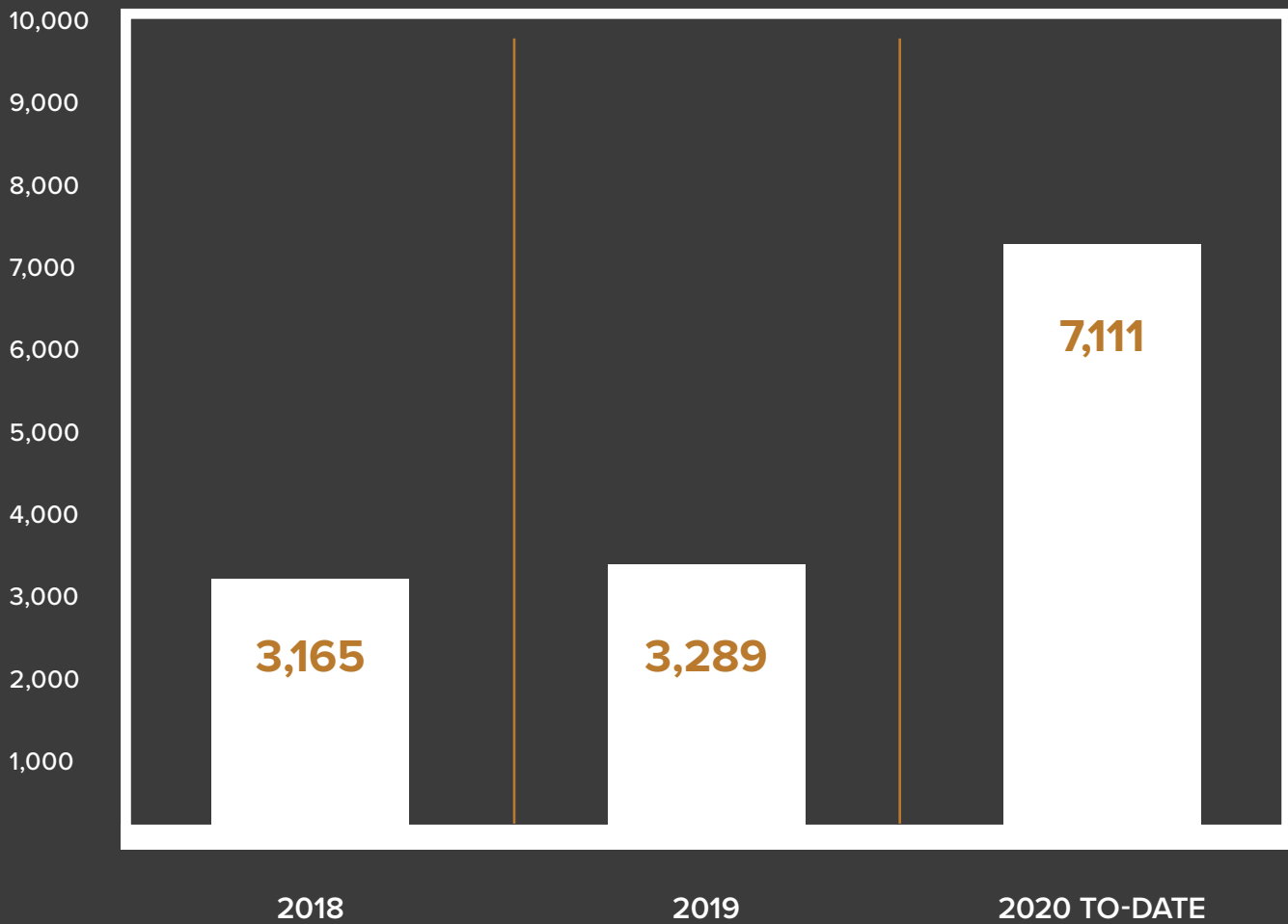


CHL Handgun Safety Training

CERTIFICATES

2018-2020

Total OSSA Online CHL Certificates





Oregon Concealed Handgun (CHL) Licenses

NOVEMBER 2019 - NOVEMBER 2020

BY COUNTY

COUNTY	2019	2020	+/-
BAKER	1,716	1,734	18
BENTON	3,705	3,623	(82)
CLACKAMAS	29,867	29,400	(467)
CLATSOP	3,131	3,322	191
COLUMBIA	9,202	8,875	(327)
COOS	6,289	6,314	25
CROOK	3,285	3,600	315
CURRY	1,979	2,142	163
DESCHUTES	15,494	16,035	541
DOUGLAS	11,996	12,564	568
GILLIAM	264	275	11
GRANT	1,671	1,734	63
HARNEY	866	841	(25)
HOOD RIVER	1,171	1,220	49
JACKSON	16,554	16,222	(332)
JEFFERSON	2,201	2,365	164
JOSEPHINE	7,524	7,391	(133)
KLAMATH	7,823	8,211	388
LAKE	1,667	1,657	(10)
LANE	22,044	21,375	(669)
LINCOLN	3,112	3,139	27
LINN	12,857	13,224	367
MALHEUR	5,962	5,803	(159)
MARION	19,852	21,134	1,282
MORROW	946	1,035	89
MULTNOMAH	29,560	29,470	(90)
POLK	5,778	5,923	145
SHERMAN	797	906	109
TILLAMOOK	2,067	1,946	(121)
UMATILLA	7,527	7,554	27
UNION	3,442	3,426	(16)
WALLOWA	1,234	1,177	(57)
WASCO	2,415	2,411	(4)
WASHINGTON	25,822	26,614	792
WHEELER	228	232	4
YAMHILL	8,243	8,253	10
TOTAL	278,291	281,147	2,856



Oregon Concealed Handgun (CHL) Licenses

CONTINUED

NOVEMBER 2019 - NOVEMBER 2020

BY AGE

AGE	2019	2020	+/-
AGE 21	538	362	(176)
AGES 22-25	8,644	8,596	(48)
AGES 26-35	36,082	36,163	81
AGES 36-45	44,038	44,921	883
AGES 46-55	50,419	50,971	552
AGES 56-65	58,458	57,716	(742)
AGES 66-75	56,331	57,106	775
AGES 76-99	23,773	25,304	1,531
TOTAL	278,283	281,139	2,856

Questions regarding this data should be directed to the individual county sheriff



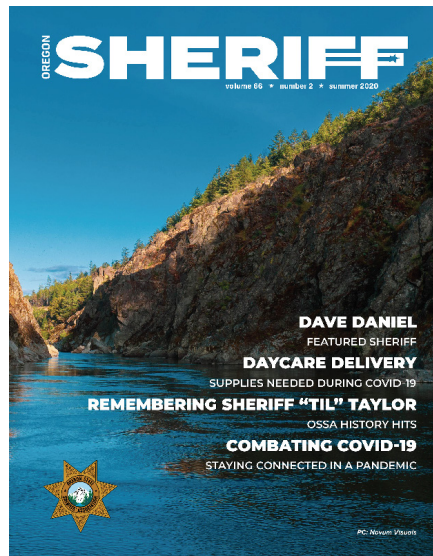
OREGON SHERIFF MAGAZINE

Quarterly publication of the Oregon State Sheriffs' Association. This year's issues to date:



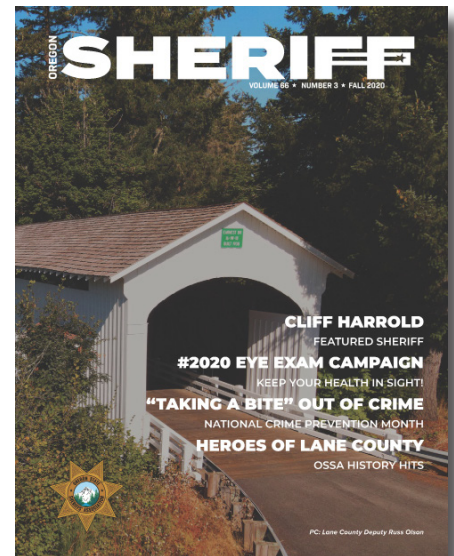
SPRING 2020

Cover showcase:
Steins Pillar,
Crook County



SUMMER 2020

Cover showcase:
Rogue River,
Josephine County



FALL 2020

Cover showcase:
Earnest Covered Bridge,
Lane County



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